## Message Text

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INFO OCT-01 ARA-06 ISO-00 SSO-00 CIAE-00 COME-00 DODE-00 DOTE-00 FMC-01 INR-07 NSAE-00 CG-00 DLOS-09 OES-07 INRE-00 L-03 ARAE-00 /041 W -------061818Z 053559 /55

O 061140Z MAY 77 FM AMEMBASSY GUATEMALA TO SECSTATE WASHDC IMMEDIATE 5904

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E.O. 11652 NA

TAGS: EWWT, PFOR, GT

SUBJ: GUATEMALAN CONGRESS ACTS ON NON-DISCRIMINATORY SHIPPING LEGISLATION

REF: SHULER/JOHNSON TELCON 5/5/77

SUMMARY: PUBLICATION ON MAY 9 OF FMC PROPOSED RULE ON GUATEMALAN DISCRIMINATORY SHIPPING LEGISLATION COULD HAVE NEGATIVE EFFECT ON GUATEMALAN LEGISLATION REVISION WHICH WOULD SOLVE PROLEM OF 10 YEARS STANDING. IT IS RECOMMENDED FMC CONSIDER FIRST READING OF NEW LAW SUFFICIENT CAUSE TO MODIFY PROPOSED RULE-MAKING PUBLICATION DATE.

- 1. GUATEMALAN CONGRESS HAS GIVEN FIRST READING TO NON-DISCRIM-INATORY MARITIME LEGISLATION WHICH WILL REPLACE DECREE 41-71. NEW LEGISLATION PROVIDES FOR FLAT 6 PERCENT TAX AGAINST FREIGHT CHARGES FOR ALL SHIPPING LINES SERVING GUATEMALA. ROGERS ARA/ECP HANDCARRYING DRAFT LEGISLATION TO ARA/CEN.
- 2. FIRST READING OF BILL RESULTED IN REFERRAL TO FINANCE COMMITTE OF CONGRESS. MINISTER OF FINANCE REVIEWED AND PROVIDED SUPPORT FOR BILL. AS A RESULT, FINANCE COMMITTEE APPROVAL OBTAINED. THIS PLUS ORIGINAL ECONOMIC COMMITTEE LIMITED OFFICIAL USE

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APPROVAL BODES WELL FOR RAPID HANDLING IN CONGRESS.

- 3. HOWEVER, CONGRESS THIS WEEK WAS BOGGED DOWN IN PROCE-DURAL DIFFICULTIES COMPLETELY OUTSIDE MARITIME LEGISLATION PROBLEM.
- 4. CURRENTLY, EMBASSY UNAWARE OF ANY ACTIVE OPPOSITION TO

MARITIME LEGISLATION. SUPPORTING ITS PASSAGE ARE THE GUATEMALAN CHAMBER OF COMMERCE, THE CHAMBER OF INDUSTRY, THE CHAMBER OF PRIVATE ORGANIZATIONS, THE THREE GUATEMALAN SHIPPING COMPANIES, THE MINISTRY OF FINANCE, AND BY ALL REPORTS PRESIDENT LAUGERUD.

- 5. NORMAL DEVELOPMENT IN CONGRESSIONAL TREATMENT OF A NON-CONTROVERSIAL BILL IS FOR PERFNCTORY SECOND READING TO BE FOLLOWED BY THIRD READING THE NEXT WORKING DAY. THIRD READING REQUIRES PARAGRAPH-BY PARAGRAPH ACCEPTANCE AND, IF NECESSARY, DISCUSION. HOWEVER, IN CASE OF "NON-CONTROVERSIAL" LEGISLATION, THIRD READING CAN BE EASILY COMPLETED IN ONE DAY SESSION. SUBSEQUENTLY, LEGISLATION MUST BE SIGNED BY PRESIDENT. THIS IS POSSIBLE IN ONE DAY
- 6. THE LEGISLATION BECOMES EFFECTIVE UPON PUBLICATION: IN THIS CASE, DECREE 41-71 WILL BE SUPERSEDED, ALTHOUGH FEED AGAINST ARRIVING CARGO WILL NOT BE COLLECTED FOR 60 DAYS IN VIEW OF CARGO WHICH WOULD HAVE BEEN DISPATCHED BEFORE THE NEW LAW WAS KNOWN TO THE PUBLIC.
- 7. EMBASSY NOTES PRESENTLY ESTABLISHED DEADLINE FOR FMC ACTION CITING GUATEMALAN LEGISLATION DISCRIMINATION AGAINST US SHIPPING IS MAY 9 AT 10:00 AM. THIS FACT KNOWN ONLY TO A HANDFUL OF WELL-INFORMED GUATEMALANS. IT IS THE CONSENSUS AMONG ALL THESE PERSONS THAT ACTION BY THE FMC COULD WELL RESULT IN ABORTING THE PRESENT LEGISLATIVE EFFORT. SOME CONGRESSMEN, IN THIS ELECTION SEASON, WOULD LIMITED OFFICIAL USE

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BE GREATLY PLEASED TO FIND A NEW ISSUE OF REACTION TO PRESSURE FROM THE UNITED STATES. THIS COULD DELAY OR KILL RESPONSIBLE NON-DISCRIMINATORY MARITIME LEGISLATION.

- 8. IN DISCUSSION WITH LOCAL REPRESENTATIVES OF US SHIPPING COMPANINES, THE EMBASSY FINDS STRONG SUPPORT FOR THE NEW SIX PERCENT RULE LEGISLATION TO REPLACE DECREE 41-71.
- 9. COMMENT: THE EMBASSY BELIEVES THAT THE FIRM POSITION TAKEN BY THE FEDERAL MARITIME COMMISSION HAS PRODUCED THE SALUTARY DEVELOPMENTS INDICATED
  ABOVE. IT IS LIKEWISE OUR BELIEF THAT THE INTERESTS OF MOST, IF NOT ALL, US CARRIERS (INCLUDING AIR FREIGHTERS WHICH ALSO ARE SUBJECT TO DECREE 41-71) WILL BE BEST SERVED BY CONTINUED RESTRAINT IN DEALING WITH THE PROBLEM. IN THE CIRCUMSTANCES OUTLINED IN THIS CABLE, IT IS CLEARLY IN THE BEST INTERESTS OF ALL CONCERNED THAT THE CURRENT GUATEMALAN LEGISLATIVE PROCESS BE PERMITTED TO RUN ITS COURSE. WE WOULD HOPE THAT THE FIRST READING OF THE

NEW LEGISLATION HAS GONE SMOOTHLY SHOULD BE SUFFICIENT INDICATION OF THE PROBABILITY OF ADOPTION SO AS TO PERMIT THE FMC TO MODIFY ITS INTENTION TO PUBLISH PROPOSED RULE-MAKING ON MAY 9.

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